



NORTHEAST FLORIDA REGIONAL COUNCIL
Board of Directors Meeting
July 8, 2010

MINUTES

The regular monthly meeting of the Northeast Florida Regional Council was held on Thursday, July 8, 2010, at 10:30 a.m. at the American Lung Association, 6852 Belfort Oaks Place, Jacksonville, Florida, 32216.

President Griffis called the meeting to order with the following members present representing a quorum:

BAKER	Hugh Fish Michael Griffis Darryl Register
CLAY	Robert Page Ken Smallwood
DUVAL	Bill Bishop Elaine Brown Paul Parsons
FLAGLER	Jon Netts Bob Sgroi
NASSAU	Mike Boyle Shirley Graham Bob Spaeth Larry Williams
PUTNAM	Kenny Eubanks Mary Lawson Brown
ST. JOHNS	Ken Bryan Don Crichlow Jane Miller Karen Stern Cyndi Stevenson
EX-OFFICIO	Danita Andrews Jeff Cole <i>Thomas Hill for Larry Parks</i> <i>Jodi Conway for Greg Strong</i>

Excused: Michael Corrigan, Wendell Davis, Nancy Harris, Catherine Robinson, Chereese Stewart, Craig Thompson and Carol Vallencourt,

Absent: Art Graham, Milissa Holland

Others Present: Steve Fitzgibbons, Cathy Forester, Mike Woodward, Clif Tate, Valerie Britt, Duncan Ross, David Laubacker, Janis Fleet, Tony Robbins, Daniel Chitwood, Jonathan Blackman, Kyle Kipple, Daniel Mallett, Tommy Joyce, Lance DeCuir and other members of the public

Staff Present: Brian Teeple, Mario Taylor, Jeff Alexander, Ed Lehman, Margo Moehring, Donna Starling, Jennifer Hewett-Apperson, Guy Parola, Ameera Sayeed, Eric Anderson, Traci Hochhalter, Bonnie Magee, Angi Giles, Michael Calhoun, Will Davis and Sheron Forde

President Griffis welcomed everyone to the meeting and asked everyone to stand for the Invocation and Pledge of Allegiance. The Invocation and Pledge was led by **Mayor Robert Page** of the City of Green Cove Springs.

Mr. Teeple introduced Ms. Cheryl Peterson, American Lung Association, and thanked her for hosting the NEFRC Board and Committee meetings due to the flood that rendered the Council meeting spaces unuseable.

Ms. Peterson, American Lung Association, 6852 Belfort Oaks Place, Jacksonville, FL; welcomed everyone and stated that it is a pleasure to have them all there. She also stated that the NEFRC is welcome to use their facilities next month as well, if repairs are not complete.

*Approval of Minutes

President Griffis ask for a motion on the June 3, 2010 meeting's minutes. Mr. Williams moved approval of the June 3, 2010 meeting's minutes; seconded by Ms. Brown. Motion carried unanimously.

Public Comment

Ms. Valerie Britt, P.O. Box 49209, Jacksonville Beach, FL 32240; commented on an item on the Consent Agenda, the City of Jacksonville's transmitted amendment 10-2AR. She stated that she generally does not support approving unmitigated transportation impacts until there is a mobility plan. She understands that that is moving forward. She stated that she wanted to make this comment as those problems usually surface down the road, but hopes that Jacksonville will get their mobility plan in place. Additionally, she commented that she supports the new text amendment policy based on one specific one that she is particularly interested in because she looked generally at the City and didn't find other locations where that would be a problem. We've always had the opportunity to have politically constrained areas in terms of widening roadways, but this might protect some of the residential areas that aren't already established, especially in a case where the area was residentially established and it was a collector road and not arterial, but maybe that designation changed. However, what she doesn't want to see is continuing to change land uses to increase the density and increase capacity impacts without the ability to increase the capacity. Therefore, she does support the text amendment and will trust that the State will use it wisely and do it the way that she supports it.

*CONSENT AGENDA

President Griffis asked if any items on the consent agenda needed to be removed. Hearing none, he called for motion on the Consent Agenda. Vice Mayor Lawson-Brown moved approval of the Consent Agenda; seconded by Commissioner Boyle. Motion carried unanimously.

DISCUSSION AGENDA

Putnam County Transmitted Amendment 10-2ER

Ms. Sayeed provided a brief overview of staff's revised report on Putnam County's Transmitted Amendment 10-2ER as additional data and analysis was received from the County just prior to the

meeting (*Please see our website for the amended report*). She stated that this Amendment is essentially an update of the County's Comprehensive Plan with changes based on the findings in their Evaluation and Appraisal Report (EAR). Ms. Sayeed stated that the County is proposing changes to their Future Land Use Map that mostly pertains to their Rural Center category, which was a major issue identified in their EAR. Twenty-one Rural Centers were assessed; three (3) remained unchanged, 13 were removed and five (5) were reconfigured. After reviewing additional data, Staff's report was revised to reflect a reduced impact on regional resources with no extra-jurisdictional impacts identified. One of staff's comments was in reference to the proposed transit routes, which pertained to some deficient roadway segments that were identified in the data analysis in the transportation traffic circulation element for 2015 and 2025. However, she commended the County for providing alternative modes of transportation and assessing alternative routes. The impacts were assessed and it is believed there won't be any impacts to some of the resources that were of initial concern. However, policies may need to be included in the Capital Improvement Element and staff will continue to monitor and work with the County as they develop amendments in their Comprehensive Plan specifically for these transit routes. Ms. Sayeed stated that staff had two comments; first, the County included several new policies in each of their elements to address HB 697, but they did not submitted a map illustrating energy conservation areas as part of their EAR based amendments. The second pertains to the multi-modal transportation approaches. NEFRC staff will be reviewing the impacts of the multi-modal transportation approaches outlined in the amendment along with any capital investments with suggested timeframes for implementation. Staff respectfully recommends, as approved by the Planning and Growth Management Committee, that the Board approves the report for transmittal to the Department of Community Affairs (DCA). No discussion followed.

President Griffis called for a motion. Ms. Brown motioned to approve Putnam County Transmitted Amendment 10-2ER; seconded by Mr. Sgroi. Motion carried.

FY 2010/2011 Proposed Budget

Ms. Starling stated that the Council is required by Interlocal Agreement to approve the budget by July 15th of each year. However, it does not become operational until October 1st of each year. She provided an overview of the proposed budget, stating that the Personnel, Budget and Finance Committee has reviewed and approved the proposed budget and recommends that the Board does the same. No discussion followed.

President Griffis called for a motion. Mr. Williams moved approval of the FY 2010/2011 Proposed Budget; seconded by Councilman Bishop. Motion carried.

Old Brick Township DRI Recommendations Report

Mr. Lehman provided a brief overview of the Issues and corresponding Recommendations of the Old Brick Township Development of Regional Impact (DRI) Recommendations report, which was reviewed in detail at the Planning and Growth Management Committee meeting. Mr. Lehman stated that some agency responses were received just prior to the Board and Committee meetings; therefore, the revised pages have been provided separately for the Member's review (*Please see our website for the amended Recommendation report*). Mr. Lehman stated that the project is a mixed-use development with retail, office, residential, hotel and industrial uses to be located in the City of Palm Coast in Flagler County. The development is scheduled to be completed in three phases by 2025. He stated that the first set of recommendations are the standard general ones required under Florida Statutes and are present in all DRIs. He highlighted the Specific Conditions and recommendations, which included issues #1- Land Use Conversion Table, #2 *Revised* - Jobs to Housing Balance, #3 - Existing Silviculture Activities, #4 - Upland Buffers, #5 - Wildlife Corridors, #6 *Revised* - Wildlife: Species of Special Concern, #7 - Maintenance of Hydroperiods and Wetland Preservation, #8 - Stormwater Pollution Prevention, #9 - Water Quality Monitoring, #10 - Floodplains, #11 - Water Supply and

Wastewater, #12 - Solid Waste, #13 - Phase 1 Improvements to the Northwest Corridor Roadway System: Donation of Right of Way, #14 - Off-Site Right of Way for Matanzas Woods Parkway Extension, #15 - Construction of On-Site Regional Roadway System, #16 *Revised* – Coordination of Regional Roadway Network, #17 *Revised* – Phase 2 and Phase 3 Regional Transportation Network Improvements, #18 – Phase 3 precursor, #19 – Transit, #20 – Bicycle, Pedestrian and Alternative Travel Modes, #21 – Construction Dust, #22 – Affordable Housing, #23 – On-Site Fire and Police Station, #24 – Provision of On-Site Recreation, #25 – Impacts on the Public School System, #26 – Historical and Archeological Sites and #27 – Low Impact Development Practices. Staff recommends that the Board approves this recommendation report, as approved by the Planning and Growth Management Committee, for transmittal to the City of Palm Coast for their consideration when adopting the Development Order for this project. *This presentation will be posted on the Council's website under Presentations of Regional Significance.* A brief discussion followed.

Commissioner Stevenson inquired, when the developer is doing work on the interchange, if it was customary for the design efforts to become the property of the Department of Transportation so that in the event that the project is not completed, that they are not negotiating the purchase price of those plans. Mr. Lehman stated that he believed that the design may be complete and doesn't believe it will be an issue.

Mr. Hill stated that the Florida Department of Transportation (FDOT) would like to be included as part of the monitoring report as a review agency because there are impacts that are potentially significant and adverse impacts into FDOT District 2.

Commissioner Boyle, regarding Recommendation #25, inquired what the payment of impact fee surcharge was. Mr. Doug Davis, Fletcher Management, stated that after reviewing the mitigation process with the school board it was discovered that there were more impacts than there were mitigation. Therefore, it was mutually decided by the School Board, the City and the developer that the difference on the balance sheet would then mean a surcharge to the impact fees, which would fully mitigate for the impacts. He stated that the shortfall was around \$500,000, which would then be divided by 500 DUs. **Commissioner Boyle** inquired if the idea was that the impact fees themselves were not sufficient and the impact fees couldn't be raised because they were at their max. Mr. Davis stated that he don't believe it was the City or the School Board's intention to raise the impact fees in order to equal out that balance. Therefore, it was viewed as a development fee to mitigate for all the impacts. He added that regardless of whether or not it was raised, the developer was looking at what the shortfall was and then assuming the responsibility of paying the shortfall between what the impact fee allowed for and what then would be required for full mitigation for the project. Mr. Davis stated that, as an example, the currently impact fee structure that is in place, the impact fee portion for school that the developer would be paying isn't enough to satisfy that so they have to offset with a surcharge. Ten to 15 years from now, as impact fees may or may not be increased, to the extent that they are, it may then cover that amount. So over time, that surcharge may or may not be applicable, but until such time that the impact fees are raised by the City, the developer would be responsible for that shortfall.

President Griffis called for a motion. Ms. Brown motioned to approve the Old Brick Township DRI Recommendations Report; seconded by Mr. Smallwood. Motion carried.

Regional Visioning Update

Ms. Moehring provided an update on the Community Economic Development Strategy stating that the critical path item is the letter from the Governor and that the Office of Tourism Trade and Economic Development has been diligently working with staff on it. She thanked the members who have already provided letters and/or Resolutions of support for the Economic Development Designation for our Region. Ms. Moehring stated that the Regional Community Institute's (RCI) Annual and Board meetings scheduled for June 24th were canceled and will be rescheduled. She pointed out that the

RegionFirst 2060 Partnership's Sustainability Workshop for the Region resulted in some best practices for Urban, Rural, Suburban and Coastal Communities. An overview of the workshop, which was an insert in the June issue of the Business Journal, is provided in the Members binders for their information. Ms. Moehring stated that the HUD Sustainable Communities Planning Grant came out on June 24th. The Northeast Florida Region is listed in the \$5 million range, which provides the opportunity of doing Visioning on a much larger scale. The Grant suggests inclusion of some baseline partners, such as the transportation planning organization, with the NEFRC being the lead agency, the City of Jacksonville and a not-for-profit agency. As the RCI is a not-for-profit, staff believes we meet the minimum requirements in terms of partnerships. In addition, the idea of an academic consortium is being added; the Institute for Sustainable Living has had the academic institutions communicating for some time now and staff will also communicate with other institutions that weren't as engaged in the process. Ms. Moehring stated that they are all ready to participate and provide services under that contract. Other partners are also being considered, such as those who have been doing things that advanced this sort of agenda. She stated these are needed to show our seriousness, commitment and capacity to do something that will result in a Regional Plan for sustainable development, which is what the Grant calls for. Ms. Moehring stated that the Grant is due by August 23rd, but her personal timeline is to have it completed by the end of July. She asked that anyone with questions or ideas to please contact her.

Interoperable Emergency Communication Grant Program (IECGP) Presentation

Ms. Hochhalter provided an overview of the Interoperable Emergency Communication Grant Program that will be administered through the NEFRC and the other Regional Planning Councils. This grant program will allow the Regional Planning Councils to provide free training to improve interoperable emergency communications in collectively responding to natural and man-made disasters, acts of terrorism and the like. The IECGP II classes will also be provided for Mobile Trunking System, Mutual Aid Radio Communication and Florida Interoperability Network. The NEFRC staff is currently working with the State to develop a curriculum for these classes. Training will be provided free of charge to state and local governments, response partners, representatives of federal agencies stationed in Florida and others. *This presentation will be posted on the Council's website under Presentations of Regional Significance.* A brief discussion followed.

Ms. Brown left at 11:15 am.

Public Comment

None.

Members/Ex-Officio Members Reports

Ms. Andrews stated that she sent Mr. Teeple information regarding the Enterprise Florida's monthly communication called the Innovation Monthly, which contains a wealth of information about what's going on around the State with different target industry announcements, meetings, etc. The Board will have their Stakeholders Council and Board meeting coming up in Coral Gables on August 17 – 19, 2010. She will be attending the Enterprise Florida Chicago Consortium event next week. The Science, Technology, Engineering and Math (STEM) Conference is taking place in Lake Buena Vista July 25 – 27, 2010. The STEM is an initiative designed to work with the Florida Educational System to bring up the levels relative to education where it's needed for current innovation based companies. The Florida Chamber of Commerce Foundation is having their 6th Colors Caucus. She stated that she will provide the Members with additional information because she believes it is relevant to what NEFRC Board does as well as around the State.

Ms. Conway thanked staff for providing the Members with a copy of the Situational Report for the Deep Water Horizon Response. She stated that DEP website, www.dep.state.fl.us, has a lot of information about the oil response. DEP is coordinating with the State Emergency Response team on

this incident and visitors to their website, you can go to the response link and sign up for a daily update from the DEP, which includes both a press release and a copy of the situational report.

Mr. Hill stated that DOT adopted their work program in June and is now beginning their new process for the Tentative Work Program. This is where they reach out to local governments and ask them to compile a priority list of their non-urbanized areas. This is used to develop DOT's tentative work program, which they will have in December and transmit it to the Legislature for approval by January.

Mr. Cole stated that in previous months he's discussed water conservation enhancement rulemaking that the Water Management District (WMD) has been undertaking for approximately eight months now. Workshops and public meetings were held. He stated that on Tuesday, the WMD Board will be considering water conservation, rule enhancement to the environmental resource permitting program and streamlining of concurrent environmental resource permitting and consumptive use permitting applications together. He stated that they will not be considering the consumptive use permitting issues that the local governments' utilities have been so actively interested in and engaged in. He stated that he wanted to ensure the Members that the issues being considered by the WMD Board on Tuesday are not the issue that this Board has been so actively involved in. Mr. Cole also stated that in the 2009 Legislative Session the Legislature required the WMDs to delegate their permitting authority for consumptive use and environmental resource permits to the Executive Director, except for denials; in the 2010 Session they rescinded the consumptive use permit delegation. The WMD Board has had preliminary discussions about how to handle consumptive use permitting in the future and will be coming back with a discussion in August about how that will be handled.

President's Report

President Griffis welcomed and introduced Boy Scout troop 276 stating that as a part of their requirement to earn various merit badges, they are required to learn about and observe government in action. In addition they are required to meet elected officials and learn something about their duties and responsibilities. He encouraged the Members to spend a few minutes with the Scouts after the meeting to assist them in this endeavor.

Chief Executive Officer's Report

Mr. Teeple introduced Ms. Bonnie Magee who the new Administrative Assistant to the Emergency Preparedness Program area. He also introduced Mr. Will Davis who is currently pursuing a law degree in land use and has volunteered his services with the Planning and Strategic Initiatives Program area. Mr. Teeple provided the Members information on the water damage caused by a broken pipe and the known construction activities. Mr. Teeple stated that Council Highlights are located in the binders for their information.

Next Meeting Date

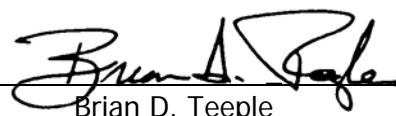
The next Council Board of Director's meeting is scheduled for **Thursday, August 5, 2010** at 11:00 a.m. at the University of North Florida, University Center, 1200 Alumni Drive, Jacksonville, FL 32216.

Adjournment

President Griffis inquired if there were any other items for discussion; there being none, the meeting adjourned at 11:30 am.



Michael W. Griffis
President



Brian D. Teeple
Chief Executive Officer