

APPENDIX B

STATE REPORT

FROM THE EXECUTIVE OFFICE OF THE GOVERNOR



LETTER FROM THE GOVERNOR



STATE REPORT OF FINDINGS
AND RECOMMENDATIONS FOR

THE NORTHEAST FLORIDA REGIONAL PLANNING COUNCIL'S
PROPOSED STRATEGIC REGIONAL POLICY PLAN

May 23, 1996



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LAWTON CHILES
GOVERNOR

STATE OF FLORIDA

Office of the Governor

THE CAPITOL

TALLAHASSEE, FLORIDA 32399-001

May 23, 1996

Commissioner Tom Branan, Chair
Northeast Florida Regional Planning Council
9143 Phillips Highway, Suite 350
Jacksonville, Florida 32256

Dear Chairman Branan:

The Governor's Office of Planning and Budgeting (OPB) has completed its review of the Northeast Florida Regional Planning Council's (NEFRPC's) proposed Strategic Regional Policy Plan (SRPP) in accordance with sections 186.507 and 186.508, *Florida Statutes*, and Rule 27E-5, *Florida Administrative Code*. The OPB completed a substantive analysis of the region's proposed plan, including the plan's consistency with Chapter 187, *Florida Statutes* (State Comprehensive Plan), Chapter 186, *Florida Statutes*, other pertinent statutes and Rule 27E-5, *Florida Administrative Code*.

As you know, the strategic regional planning process is intended to provide the Governor, legislators, local elected officials, state and regional agency staff and citizens adequate information regarding the coordinated program of regional actions which will be directed at furthering the goals and policies of the State Comprehensive Plan (SCP) and resolving the region's identified problems and needs.

The comments in the enclosed *State Report of Findings and Recommendations for the Northeast Florida Regional Planning Council's Strategic Regional Policy Plan* identify the significant findings compiled from review comments and specific recommendations for each finding. This report is provided to your Council and it is requested that the NEFRPC integrate the recommendations into the final adopted plan. Additionally, please provide OPB and the other reviewing agencies with a copy of future drafts and amendments to your region's revised SRPP as well as a copy of the plan at the time your notice of proposed rulemaking is published.

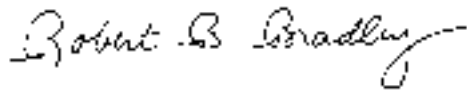


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OPB is committed to and looks forward to working with your Council to continue our efforts toward making the NEFRPC SRPP an important component of Florida's planning process. We commend the Council, its staff and the citizens of the Northeast region who participated in the development of the plan for their work on the proposed plan and their willingness to continue to develop the plan for the region.

If you or your staff have any questions regarding the enclosed *State Report of Findings and Recommendations for the Northeast Florida Regional Planning Council's Strategic Regional Policy Plan*, please call Teresa Tinker at S/C 278-7793 or (904) 488-7793.

Sincerely,



Robert B. Bradley, Director
Office of Planning and Budgeting

cc: Mr. Brian D. Teeple, Northeast Florida Regional Planning Council
Ms. Teresa B. Tinker, Governor's Office, Planning & Budgeting
Mr. Aaron Dowling, East Central Florida Regional Planning Council
Ms. Linda Sloan, Withlacoochee Regional Planning Council
Mr. Charles Justice, North Central Regional Planning Council
State and Regional Agencies

Attachments

RBB/cfb

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STATE REPORT OF FINDINGS AND RECOMMENDATIONS

Introduction

The *State Report of Findings and Recommendations for the Northeast Florida Regional Planning Council's Strategic Regional Policy Plan* has been prepared in accordance with sections 186.507 and 186.508, *Florida Statutes*, and Rule 27E-5, *Florida Administrative Code*.

This report identifies the significant findings and recommendations compiled from the review comments received from state and regional agencies and other entities. It sets forth findings that identify concerns with the Northeast Florida Regional Planning Council's (NEFRPC's) proposed strategic regional policy plan (SRPP). Additionally, it includes specific recommendations for each finding necessary to make the plan consistent with Chapter 187, *Florida Statutes* (State Comprehensive Plan), Chapter 186, *Florida Statutes*, Rule 27E-5, *Florida Administrative Code*, and other pertinent state regulations. The report and the reviewing agencies' comments are provided to assist the NEFRPC in its continuing development and improvements of the region's plan.

A copy of the *State Report of Findings and Recommendations for the Northeast Florida Regional Planning Council's Strategic Regional Policy Plan* shall be included in the adopted plan in a comment section, pursuant to section 186.508, *Florida Statutes*. By attachment, the NEFRPC may indicate where recommended revisions have been incorporated into the region's plan.

FINDINGS AND RECOMMENDATIONS

1. Finding:

Other state and regional reviewers have provided the Governor's Office of Planning and Budgeting (OPB) with critical and important review comments regarding the proposed SRPP. Additionally, numerous comments were received from local governments, citizens and property owners within the northeast Florida region. It is important to note that some comments contradict others; however, copies of all comments submitted to the Governor's Office regarding the NEFRPC's proposed SRPP are incorporated herein for the Council's consideration and use.

The state's review has determined that portions of the proposed NEFRPC's SRPP are not consistent with the State Comprehensive Plan (SCP) and are identified in the following findings and recommendations.

Recommendation:

To finalize the SRPP for rulemaking and to help develop the NEFRPC's future work plan for continuing to amend the region's plan, the critical and other important comments provided by state and regional government entities need to be considered as the council finalizes its plan. Those include comments received from the departments of Commerce, Community Affairs,

Environmental Protection, Health and Rehabilitative Services, State, and Transportation, and the St. Johns River Water Management District, Florida Natural Areas Inventory, and the North Central Florida Regional Planning Council. As the NEFRPC's SRPP is amended and improved it must be compatible with and further the SCP.

2. Finding:

The state's review and analysis of the proposed SRPP were enhanced by the April 29, 1996, meeting with the NEFRPC executive director and planning director, representatives of state and regional agencies, and several citizens from the northeast region. The meeting was held to discuss comments, questions and concerns regarding the proposed plan. As mentioned at the April 29 meeting, the NEFRPC is to be commended for the readability and clarity of the proposed plan. Also, as discussed at this meeting, the NEFRPC's commitment to amend and improve the plan will allow the SRPP to be as strategic, accurate and updated as possible to serve as a guide for the future of the Northeast Florida region.

Recommendation:

As discussed in the April 29, 1996 meeting, the NEFRPC will expand the Executive Summary's discussion of the process that was used to develop the proposed plan. In addition, the NEFRPC may wish to pursue implementing a SRPP amendment process similar to the local government comprehensive plan amendment process. Such a process would facilitate incorporation of meaningful regional guidance from new legislation, future revisions to the SCP, updated data and information, and the findings and recommendations of other current planning activities and programs, such as the Florida Water Plan (FWP), Florida Greenways and ecosystem management projects, metropolitan planning organization's (MPO) long range plans, Campus Master Plans and the Tri-State Evacuation Study. Pertinent regional guidance from such programs need to be incorporated into the NEFRPC's SRPP when it becomes available.

3. Finding:

The Natural Resources of Regional Significance (NRRS) Element, including the associated maps, is not consistent with sections 187.201 and 186.507, *Florida Statutes*, and Rule 27E-5, *Florida Administrative Code*. The NRRS Element:

- does not identify or explain the criteria used by the NEFRPC to select its NRRS. Such criteria are essential for users to clearly understand the significance of these resources in the region, particularly in light of the large number of written comments received from the citizens of the northeast Florida region regarding the proposed SRPP;
- does not include sufficient, appropriate and relevant data and analysis upon which the *proposed goals and policies were formulated; conversely, the trends and conditions* statements (TCSs) include data and analyses regarding regional problems and opportunities for which there are no associated goals and/or policies;
- does not adequately identify and address (including goals and policies) the protection of endangered, threatened, or species of special concern (listed species) and their habitats, which are of federal (Federal Endangered Species Act and 50CFR17.11-12)

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and state significance (section 187.201(10)(b)3, *Florida Statutes*), and does not justify their omission as NRRS. However, the proposed plan makes reference to rare, threatened, endangered or species of special concern (pages 83 and 84);

- does not adequately address or project future conditions of the NRRS in the TCS;
- does not address the interrelationship of the NRRS, nor include an adequate discussion regarding the functions of the different types of wetlands in the region and the impact of development and other activities on the wetland areas in the northeast Florida region;
- does not adequately address floodplains and drainage basins in the proposed plan including the associated maps, although the plan establishes these areas as regionally significant in the Emergency Preparedness Element (page 63). The TCS for the NRRS Element identifies “surface water systems” as NRRS including “wetlands associated with major rivers, streams and tributaries....” (Page 99), but does not mention floodplains and drainage basins; and
- does not address mining activities in the region or the present and future effects of mining on the region’s NRRS.

Recommendation:

The proposed Natural Resources Element, including associated maps, must be amended to:

- identify “...natural resources or systems of interrelated natural resources, that due to its function, size, rarity or endangerment retains or provides benefit of regional significance to the natural or human environment, regardless of ownership” (emphasis added) [pursuant to Rule 27E-5.002(4), *Florida Administrative Code*]. Additionally, the proposed plan must be amended to describe the NEFRPC’s specific criteria used to identify the NRRS, particularly in light of the number of written comments received from citizens of the northeast region. Further, the NEFRPC must use the best and most recent data and information available [pursuant to Rule 27E-5.004(3)(a), *Florida Administrative Code*]. The data and maps produced by the Florida Game and Fresh Water Fish Commission, Department of Environmental Protection, St. Johns River Water Management District, and Florida Natural Areas Inventory may be considered as the best available data when revising the proposed plan and its associated maps, however, if the NEFRPC chooses to use other data sources, detailed documentation must be provided to justify these other data sources as the best available data and information;
- clearly address and depict all regionally significant natural resources by specific geographic location. The Council is reminded that the maps are to be used *for planning purposes only* and not for regulatory actions;
- identify and address the listed species and the current and future problems and opportunities related to the protection of these species and their habitat in the TCS,

- NRRS maps, and goals and policies, to be consistent with sections 187.201(10)(b)4 and 5, *Florida Statutes*, and sections 27E-5.002(4), and 27E-5.004(3), *Florida Administrative Code*;
- the TCS must adequately address the future problems, opportunities, and anticipate outcomes in order to set-up the NRRS goals and policies;
 - include relevant data and analysis upon which each goal and policy was formulated and provide appropriate goals and policies for all of the regional problems and opportunities identified in the TCS, or explain why the statements are not of regional significance or importance. For example, the TCS on pages 92 and 98, states that the northeast Florida region currently lags behind other regions of the state in the acquisition of lands for conservation purposes. However, the TCS does not adequately address the need for continued or expanded public acquisition or the viability of alternative resource protection methods such as less-than-fee purchase. The plan also does not clearly identify or provide sufficient direction to local governments and others regarding the acquisition, protection, restoration and maintenance of NRRS as identified in proposed Goal 4.7 and the associated policies;
 - address the interrelationship of the NRRS, including an adequate discussion regarding the functions of the different types of wetlands in the region and the present and future impacts development and other activities have and will have on northeast Florida's wetlands;
 - address regionally significant floodplains and drainage basins; and
 - address mining activities and the impacts of current and future activities on the NRRS in the northeast Florida region.

4. Finding:

The proposed SRPP mentions upland oak hammocks and scrub areas. However, the plan does not adequately address upland resources in the TCS, goals and policies or on the associated maps. Further, the plan includes such statements as "Forest land is a vital resource in the northeast Florida region" (page 96) and clearly establishes the natural and economic significance of silvicultural lands/forests in the northeast Florida region. However, the plan's goals, policies, and the associated maps omit these regionally significant lands. These lands are important as NRRS in that they serve multiple functions including native plant and animal habitat, economic development (silviculture industry) and recreation (for example, hunting, camping, etc.). This omission is not consistent with Rule 27E-5.003(10) and 27E-5.002(4), *Florida Administrative Code*, which require the plan to identify and address the region's NRRS, regardless of ownership, and Rule 27E-5.003(10), *Florida Administrative Code*, which requires the plan to identify NRRS and promote the protection of these resources.

Recommendation:

The proposed plan and associated maps must be amended to identify and address all NRRS in the northeast Florida region, regardless of ownership and provide goals and policies for their protection. Again, the council is reminded that the plan, including the maps, is to be used *for planning purposes only* and not for regulatory actions.



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5. Finding:

As written, several goals are not consistent with and do not further the SCP. For example:

- Regional Goal 4.3 which states, “Floridan Aquifer recharge areas and other significant potable water aquifers should be protected and managed to ensure adequate recharge rates and water quality are available to support the present and future population, economic development opportunities, and natural system needs,” provides less direction than section 187.201(8)(a) and 8(b) 2. And 9, *Florida Statutes*. SCP Goal 8(a) states, “Florida shall assure the availability of an adequate supply of water for all competing uses deemed reasonable and beneficial and shall maintain the functions of natural systems and the overall present level of surface and ground water quality. Florida shall improve and restore the quality of waters not presently meeting water quality standards.”
- Regional Goal 3.2 which states, “Discourage future development within the areas most vulnerable to storm surge and flooding,” provides less guidance than SCP Goal 7(a) and policy 7(b)25. The SCP policy states, “Require local governments, in cooperation with regional and state agencies, to adopt plans and policies to protect public and private property and human lives from the effects of natural disasters.”
- Proposed policy 4.8.5 which states, “Protect the primary dune systems of the region. Provide technical assistance to local governments in the development and implementation of dune protection plans,” provides less guidance to local governments than section 187.201(9)(b)9, *Florida Statutes*, regarding dune protection. The SRPP provides less direction than the policy guidance contained in the SCP, which states “Prohibit development and other activities which disturb coastal dune systems, and ensure and promote the restoration of coastal dune systems that are damaged.”

Recommendation:

Review all SRPP goals in order to determine which goals must be amended to be consistent with and further the direction provided in the SCP.

6. Finding:

The proposed plan’s transportation goals, when combined, do not further the SCP, (sections 187.201(16)(a), 187.201(18)(a) and 187.201(20)(a), *Florida Statutes*), do not provide specific guidance to the region as required by section 27E-5.0004(6), *Florida Administrative Code*, and fail to provide recommendations as provided by section 186.507(17), *Florida Statutes*.

Additionally, no goals or policies are included to avoid transportation improvements in coastal high-hazard areas or in environmentally sensitive areas, which is not consistent with section 187.201(20)(b)12, *Florida Statutes*.



Recommendation:

The development of a goal directed toward improved linkage between transportation and land use and the accessibility of services must be included to address issues described in the TCS. For example, a strategic goal and policies are necessary to address “traffic volumes resulting from these development trends (that) are not well-served by the transportation system, which was built primarily to funnel commuters from the outskirts to downtown” (page 141) and other conditions described in the TCS relating to land use planning, commuting patterns and automobile dependence. For example, a goal might be created to state: “*Protect and maximize the region’s investment in transportation facilities by managing growth to use existing facilities and preventing inaccessible development that creates needs for new facilities.*”

A broad range of policies could be used to support the suggested land-planning goal including:

- *Direct future transportation improvements to aid in the management of growth and to advance or guide economic development in designated areas;*
- *Mitigate adverse impacts of development upon regional transportation facilities;*
- *Prevent highway demands created by growth from degrading level of service standards on the Florida Intrastate Highway System (FIHS) below those established by the Florida Department of Transportation;*
- *Prevent highway demands created by growth that will degrade level of service standards on non-FIHS facilities below those adopted in local government comprehensive plans;*
- *Develop a mechanism by which regional transportation priorities are defined and understood among all counties that are not represented by a metropolitan planning organization.*

7. Finding:

As written, many of the goals are not consistent with the statutory definitions of “goal” (section 186.003(2), *Florida Statutes* and section 27E-5.002(6)1, *Florida Administrative Code*), and are not consistent with section 186.507(4), *Florida Statutes*, which requires that regional goals and policies be used to develop a coordinated program of regional actions directed at resolving the identified problems and needs. As such, these goals do not provide specific guidance to the region as required by section 27-5.004(6), *Florida Administrative Code*. For example:

- Goals 5.1 and 5.2 on pages 164 and 167 emphasize the development of a planning process to attain a regional outcome. Goals must be written to address the long-term end toward which programs and activities are ultimately directed, i.e., the outcome that is sought or targeted, not the creation of plans or planning processes toward the outcome. The development of plans or the use of processes are more appropriate as policies, which describe actions needed to achieve the associated goal.

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Further, several goals are too broad or vague and do not adequately identify the long term ends toward which the region's programs and activities are directed. For example:

- none of the goals contained in the Economic Development Element are consistent with the statutory definition of a goal. Some of these goals are written as strategies and some are written as policies;
- as written Goal 2.6, page 57, "Recognize the special needs of rural areas in economic development," is too broad and vaguely written to determine if it is consistent with the SCP and provides no specific guidance to the region; and,
- regional goal 4.3, page 105, is too broad to provide specific guidance.

Recommendation:

Pursuant to 27E.5.001(1), *Florida Administrative Code*, the plan is a plan for the region, not merely for the regional planning council. Regional goals are to be used to develop a coordinated program of regional actions directed at resolving identified problems and needs. Therefore, those goals that are not consistent with the statutory definition of "goal" must be amended to be specific, focused and to provide clear and specific direction to the region.

8. Finding:

As written, many of the proposed policies are not consistent with the definition of "policy" as provided in section 186.003(4), Florida Statutes, and section 27E-5.002(6), *Florida Administrative Code*, as they do not adequately identify the ways in which programs and activities are to be conducted to achieve the region's goals. For example, SRPP policies 2.1.5, 2.2.1, 3.3.4, 4.4.7, do not provide adequate direction for the region.

Additionally, such terms as "encourage," "ensure," "promote," "consider," "support," "work with," and "address," neither provide clear guidance to be consistent with and further the SCP nor do they provide adequate guidance for local governments to amend their comprehensive plans to be consistent with the SRPP. Policies which do not adequately identify how the region will achieve its goals include policies 1.2.1, 2.2.4, 3.2.3, 4.4.7, and 5.1.22. Further the SRPP does not include implementing policies for several of the goals, including goals 3.5 and 3.6.

Recommendation:

Those policies that are not consistent with the statutory definition of "policy" must be amended including the deletion of terms which do not provide clear guidance to the region's citizens and governmental entities to be consistent with and further the SCP and the SRPP. Active verbs like "perform," "provide," "implement," "develop" and "conduct" need to be used in policies to provide meaningful guidance and direction, rather than vague, discretionary terms. Also, policies must be added to adequately address the ways that the region's goals will be achieved. For example:



- Policy 5.1.22, page 167, could be rewritten as follows:

Direct the expansion of the regional transportation system and its associated development to avoid impacting significant natural resources.

- Policy 4.8.7, page 110, could be rewritten as follows:

Adopt shoreline protection ordinances which emphasize non-structural protection mechanisms.

9. Finding:

The proposed SRPP is not consistent with Rule 27E-5.004(6), *Florida Administrative Code*, which requires that all goals have at least one regional indicator and those indicators must include current baseline data and information against which progress can be measured in the region's five year evaluation and appraisal report. Many of the goals in the SRPP do not have associated regional indicators, and, as written, some of the regional indicators cannot be used to adequately measure progress towards goal achievement. For example:

- indicators for the NRRS goals do not include the required baseline data and information which will allow the region to measure future progress and to develop the five year evaluation and appraisal report for the region;
- indicator 3 for Goal 3.1, page 75, states, "Update Regional Hurricane Evacuation Study." It is unclear how this indicator adequately measures progress for the region's preparedness to respond and recover from the impacts of all hazards;
- indicator 2 for Goal 3.3, on page 77, states, "Number of Communities with amnesty days." It is unclear how this indicator adequately measures progress in the region's preparedness to deal with hazardous materials incidents; and
- there are no regional indicators for any of the regional goals in the Affordable Housing Element of the proposed SRPP, nor are there any regional indicators for regional goals 2.2, 2.4, 2.5, or 2.6 in the Economic Development Element.

Recommendation:

The plan must be amended to include adequate measures/indicators for each of the region's goals. In addition, the indicators in the proposed SRPP must be evaluated and amended to identify baseline data for all measures/indicators. Each measure/indicator must serve as an accurate measure (direct or indirect) of the region's progress in achieving its goals as required in Rule 27E-5.004(6), *Florida Administrative Code*. The purpose and function of the indicators also must be defined in the SRPP in order that the region's citizens may understand their intended use.

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10. Finding:

The identification of Regionally Significant Resources and Facilities is not consistent with section 186.507(3), *Florida Statutes*, and sections 27E-5.004(4) and (5), *Florida Administrative Code*, for the following reasons:

- the TCS do not describe or analyze many of the regional resources and facilities identified in the lists of regional resources and facilities; for example, educational facilities are included under “Public and Institutional Facilities” on page 52, but are not addressed in the Economic Development Element;
- the proposed SRPP does not specifically identify and address resources and facilities that are of significance to the state and the northeast Florida region, such as historical and archeological sites, emergency shelters, Florida Greenways (see Attached copy of the Governor’s Greenways Proclamation and a list of proclaimed Florida Greenways located in the northeast Florida region), Cecil Field, Jennings State Forest, Brannon Field Mitigation Park, specific universities, colleges, community colleges and technical/vocational schools, and other resources and facilities that may be regionally significant such as ecosystem management projects and cultural facilities;
- the Affordable Housing Element discusses programs but does not identify any affordable housing resources and facilities of regional significance;
- many of the resources and facilities are not described specifically; for example, *Physical Resources* and *Public and Institutional Facilities* in the Economic Development Element, regional highway facilities in the Transportation Element, emergency preparedness resources and facilities in the Emergency Preparedness Element, are identified in generic lists; and
- some regional facilities are not included, such as regional sewage treatment systems, regional public water supply systems and regional solid waste facilities.

Recommendation:

The SRPP must be amended to identify and specifically address all regionally significant resources and facilities including historical and archeological sites, emergency shelters, Florida Greenways, regional sewage treatment systems, regional public water supply systems, regional solid waste facilities, regional highways, and other resources and facilities that may be regionally significant, such as ecosystem management projects and cultural facilities.

11. Finding:

The inclusion of Rodman Reservoir and Rodman Reservoir Recreation Area as a significant natural resource is not consistent with section 187.201(10)(a) and (b)7, *Florida Statutes*, and is also contrary to current state policy that the reservoir be drained and the natural flow of the Ocklawaha River be restored, which is consistent with section 187.201(8)(b)7, *Florida Statutes*. Furthermore, categorizing Rodman as a significant natural resource ignores the fact that it is a man-made

high-maintenance cost facility and is scheduled to be drained, as well as ignoring the regional environmental damage caused by the reservoir and continuing maintenance of the reservoir. Additionally, there is no discussion of the Ocklawaha River system and its restoration and the resultant environmental benefits in the Water Resources section of the Trends and Conditions, and the Ocklawaha Ecosystem Management Area is not included in the Ecosystem Management section of the Trends and Conditions.

Recommendation:

The Rodman Reservoir needs to be deleted from the list of Major Lakes and the Rodman Reservoir Recreation Area should be deleted from the list of Parks as they will be substantially modified or cease to exist when the Ocklawaha is restored. A discussion of the restoration of the natural flow of the Ocklawaha needs to be included in the water resources section of the TCS, and the Ocklawaha Ecosystem Management Area should be included in the “Ecosystem Management” section. These discussions should include the long-term recreation and economic benefits and opportunities which are expected to exceed those existing with the man-made facility.

The Cross Florida Greenway is listed under “Natural Systems;” however, the Cross Florida Greenway is not included under Greenways in the Trends and Conditions analysis. As a result, there is no information concerning the use of existing facilities in the Rodman Recreation area as part of the Cross Florida Greenway in the SRPP.

12. Finding:

The Emergency Preparedness Element does not adequately identify and address the numbers of residents and visitors in the region that may need to be evacuated, the emergency routes to be used, emergency shelters to be used, the evacuation times necessary to protect life and property from emergency events, nor does it include an analysis and inventory of existing and proposed land uses in the coastal high-hazard area, the infrastructure located in the coastal high-hazard area, and the potential for relocating threatened infrastructure.

Recommendation:

The proposed plan must be amended to address the residents and visitors whose lives and property are to be protected, evacuation routes and times, emergency shelters and the problems and opportunities associated with these emergency preparedness issues, and the coastal high-hazard area, its infrastructure and the potential for relocating threatened infrastructure.

13. Finding:

The Economic Development Element does not address the significance of the interrelationships between the state’s economy and environment, and does not include policies which address the opportunities and problems that occur as a result of these interrelationships.

Recommendation:

The proposed plan needs to be amended to address the significance of clean air, water, wetlands, forested uplands, coastal areas, etc. to the region’s economic development.

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14. Finding:

The NRRS maps are difficult to read because:

- they lack titles;
- the legends do not clearly identify all symbols used; and
- the data sources are not identified.

Recommendation:

The NRRS maps should be amended to:

- clearly identify the title and purpose for each map;
- define/describe all symbols used to depict the NRRS; and
- identify sources of the data.

Additionally, as recommended in number three above, the NEFRPC may wish to place a notation on each map regarding the purpose and use of the maps.